CITIZEN PARTICIPATION PLAN

The Citizen Participation Plan (CPP) described in detail below is the CPP established for the State of Nebraska’s five year Consolidated Plan, which covers the 2015 through 2019 Program Years.

Each Program Year affords Nebraska residents an opportunity to be involved in the process. Citizens have a role in the development of the Consolidated Plan, the Annual Action Plan, and the Annual Performance Report regardless of age, gender, race, ethnicity, disability, and economic level.

Purpose

The State of Nebraska developed a Citizen Participation Plan in order to establish the citizen participation efforts that would be carried out through the five year Consolidated Plan. The State understands the importance of public participation (including consultation with advisory groups) in the consolidated planning process. The CPP seeks to provide and encourage the participation of Nebraska citizens in the development of the Consolidated Plan; Substantial Amendments to the Consolidated Plan; each Annual Action Plan, and the Annual Performance Report. Emphasis is placed on encouraging participation and involvement by low and moderate income persons; residents of low and moderate income areas; residents of slums and blighted areas; individuals and organizations located where federal and state resources may be used; minorities and non-English speaking residents (including those with Limited English Proficiency); and persons with disabilities.

The CPP describes the process the State uses to collect public input and involve the public in the development of the Consolidated Plan; each year’s Annual Action Plan; each year’s Annual Performance Report; and for any Substantial Amendment to the overall Consolidated Plan. This Citizen Participation Plan was developed in accordance with Section 91.110 and 91.115 of the U.S. Department of Housing and Urban Development (HUD) Consolidated Plan regulations.

The purpose of the CPP is to provide citizens of the state of Nebraska maximum involvement in identifying and prioritizing housing and community development needs in the state, and responding to how the State intends to address such needs through allocation of the following federal grants:

- Community Development Block Grant (CDBG);
- HOME Investment Partnerships (HOME);
- National Housing Trust Fund (HTF);
- Emergency Solutions Grant (ESG); and
- Housing Opportunities for Persons with AIDS (HOPWA).
In order to receive these federal grant resources, HUD requires jurisdictions to submit a Consolidated Plan every three to five years. This Consolidated Plan covers a five-year timeframe from July 1, 2015 through June 30, 2020. The State’s Consolidated Plan is a comprehensive strategic plan for housing and community development activities. The purpose of the programs and activities covered by this Consolidated Plan is to improve the state of Nebraska by providing decent housing, a suitable living environment, and growing economic opportunities, especially for low to moderate income residents.

Below are details on the citizen participation efforts and requirements for the Consolidated Plan, the Annual Action Plan, the Annual Performance Report, and any Substantial Amendment to the overall Consolidated Plan. In addition, in order to further outreach efforts the entire CPP will be translated into Spanish and available on the DED website.

2015-2019 Consolidated Plan

The State of Nebraska’s Consolidated Plan is developed through a collaborative process between the State’s Department of Economic Development (DED) and the Department of Health and Human Services (DHHS). Citizen participation is another important part of the Consolidated Plan including developing and amending the Plan as well as providing input and comments on program performance.

Participation

The following provides detailed steps for citizen participation for the 2015-2019 Consolidated Plan.

- **Community Needs Assessment Survey**—A Survey will be developed in order to assess the public’s view on community needs throughout the state. This survey will be distributed to a wide range of stakeholders that include: public officials; the Nebraska Commission on Housing and Homelessness (NCHH); housing advocates; developers; Development Districts; and other interested members of the public. The Community Needs Assessment (CNA) will be provided in both English and Spanish and available on the DED website at: [http://www.neded.org/community/grants/documentslibrary-a-forms/consolidated-plan](http://www.neded.org/community/grants/documentslibrary-a-forms/consolidated-plan)

- **Focus Groups**—Several focus groups will be held throughout the state during the summer and fall of 2014 with a broad range of groups that include: the Mental Health & Substance Abuse Advisory Group; the NCHH; the state’s Development Districts; housing
advocates and non-profits; youth stakeholders; and any other informal focus groups as appropriate.

- **Stakeholder Interviews**—A series of interviews will be conducted with key persons or groups who are knowledgeable about housing and community development needs in the state.

- **Public Hearings**—During the 30-day public comment period at least one public hearing will be conducted in Lincoln with videoconference sites throughout the state. Specific site locations will be identified within the Public Notices provided to the public.

- **Public Comments**—Written comments are accepted during the 30-day public comment period.

**Proposed Consolidated Plan Public Comment**

A reasonable notice is given to announce to the public the availability of the Proposed Consolidated Plan. The Proposed Plan is made available to the public in several ways including: available on the DED website; mailed to public libraries throughout the state; available at the public hearings for the Proposed Consolidated Plan; and available to any individual who requests a hard copy of the Proposed Plan.

Notification of the availability of the Proposed Consolidated Plan will be completed through the following actions:

- DED will publish a Public Notice that contains a summary of the Consolidated Plan in at least three (3) newspapers that have circulation in different regions of the state. The Public Notice will describe the contents and purpose of the Consolidated Plan and will also include a list of the locations where copies of the entire Proposed Plan may be examined.
- DED will post the Public Notice, and provide a copy of the Proposed Plan on the Department’s website.
- A news release announcing the availability of the Proposed Consolidated Plan will be sent to local news sources throughout the state.
- The news release, and information about the Public Notice, will be circulated to local governments; housing, economic, and community development organizations; and other interested individuals and groups.
- Social Media (examples may include Twitter and Facebook) will be utilized to provide the public additional notice on the availability of the Proposed Plan.
Copies of the Proposed Consolidated Plan will be made available through the following methods:

- The State of Nebraska, Department of Economic Development’s website at: http://www.neded.org/community/grants/documentslibrary-a-forms/consolidated-plan

- Reviewing a copy of the Proposed Consolidated Plan at 16 public libraries throughout the state which include: Alliance Public Library (Alliance), Auburn Memorial Library (Auburn), Garfield County (Burwell), Central City Public Library (Central City), Chadron Public Library (Chadron), Lexington Public Library (Lexington), Bennett Martin Public Library (Lincoln), McCook Public Library (McCook), Jensen Memorial Library (Minden), Goodall City Library (Ogallala), W. Dale Clark Library (Omaha), Scottsbluff Public Library (Scottsbluff), Sidney Public Library (Sidney), Wayne Public Library (Wayne), Thomas County Library (Thedford), and Valentine Public Library (Valentine).

- Providing copies during the public hearings held.

- Providing copies to any individuals that request a copy by contacting DED.

A 30-day public comment period will be provided in order to receive comments on the Proposed Consolidated Plan. The dates of the 30-day public comment period will be identified within the public notices and information that is distributed through news releases and email distributions.

Public Hearings

At an identified time, public hearings will be conducted through both an in-person location in Lincoln, Nebraska and videoconferences throughout the state. The videoconference sites will be located within several regions in order to provide adequate geographic distribution. During the sessions, Proposed Consolidated Plans will be distributed, brief highlights of the Plan will be presented, and instructions on how to submit public comments will be provided. In addition, participants will be given an opportunity to ask questions and to provide official public comments on the Proposed Consolidated Plan.

Final action on the Consolidated Plan

All written comments provided during the Consolidated Plan process will be considered in preparing the Final Consolidated Plan. A summary of the comments received and a
response to those comments will be included in the Final Consolidated Plan. After the State considers any comments, and prepares the Final Consolidated Plan, the Plan will be submitted to HUD, no later than May 15th, 2015.

Annual Action Plans

Each year the State must submit an Annual Action Plan (AAP) to HUD, reporting on how that year’s funding allocation for CDBG, HOME, HTF, ESG, and HOPWA funding will be used to achieve the goals outlined in the 2015-2019 Consolidated Plan. The Citizen Participation Plan for the preparation of the Annual Action Plan is as follows:

Notification of the availability of the Proposed Annual Action Plan will be completed through the following actions:

- DED will publish a Public Notice that contains a summary of the AAP in at least three (3) newspapers that have circulation in different regions of the state. The Public Notice will describe the contents and purpose of the AAP and will also include a list of the locations where copies of the entire AAP may be examined.
- DED will post the Public Notice, and provide a copy of the Proposed AAP on the Department’s website.
- A news release announcing the availability of the Proposed AAP will be sent to local news sources throughout the state.
- The news release, and information about the Public Notice, will be circulated to local governments; housing, economic, and community development organizations; and other interested individuals and groups.
- Social Media (examples may include Twitter and Facebook) will be utilized to provide the public additional notice on the availability of the AAP.

Copies of the Proposed AAP will be made available through the following methods:

- The State of Nebraska, Department of Economic Development’s website at: [http://www.neded.org/community/grants/documentslibrary-a-forms/annual-action-plan](http://www.neded.org/community/grants/documentslibrary-a-forms/annual-action-plan)
- Reviewing a copy of the Proposed AAP at 16 public libraries throughout the state which include: Alliance Public Library (Alliance), Auburn Memorial Library (Auburn), Garfield County (Burwell), Central City Public Library (Central City), Chadron Public Library (Chadron), Lexington Public Library (Lexington), Bennett Martin Public Library (Lincoln), McCook Public Library (McCook), Jensen Memorial Library (Minden), Goodall City Library (Ogallala), W. Dale Clark Library (Omaha), Scottsbluff Public
Library (Scottsbluff), Sidney Public Library (Sidney), Wayne Public Library (Wayne), Thomas County Library (Thedford), and Valentine Public Library (Valentine).

- Providing copies during the public hearings held.

- Providing copies to any individuals that request a copy by contacting DED.

A 30-day public comment period will be provided in order to receive comments on the Proposed AAP. The dates of the 30-day public comment period will be identified within the public notices and information that is distributed through news releases and email distributions.

At an identified time, public hearings will be conducted through both an in-person location in Lincoln, Nebraska and videoconferences throughout the state. The videoconference sites will be located within several regions in order to provide adequate geographic distribution. During the sessions, Proposed Annual Action Plans will be distributed, brief highlights of the Plan will be presented, and instructions on how to submit public comments will be provided. In addition, participants will be given an opportunity to ask questions and to provide official public comments on the Proposed Annual Action Plan.

**Final action on the Annual Action Plan**

All written comments provided during the Annual Action Plan process will be considered in preparing the Final Annual Action Plan. A summary of the comments received and a response to those comments will be included in the Final AAP. After the State considers any comments, and prepares the Final AAP, the AAP will be submitted to HUD, no later than May 15th, 2015.

**Annual Performance Reports**

Each year the State must submit an Annual Performance Report (APR) to HUD, reporting on actions completed during the previous Program Year for CDBG, HOME, HTF, ESG, and HOPWA as they relate to the performance measures outlined in the 2015-2019 Consolidated Plan. The Citizen Participation Plan for the preparation of the Annual Performance Report is as follows:

Notification of the availability of the Proposed Annual Performance Report will be completed through the following actions:

- DED will publish a Public Notice that contains a summary of the APR in at least three (3) newspapers that have circulation in different regions of the state. The Public
Notice will describe the contents and purpose of the APR and will also include a list of the locations where copies of the entire APR may be examined.

- DED will post the Public Notice, and provide a copy of the Proposed APR on the Department’s website.
- A news release announcing the availability of the Proposed APR will be sent to local news sources throughout the state.
- The news release, and information about the Public Notice, will be circulated to local governments; housing, economic, and community development organizations; and other interested individuals and groups.
- Social Media (examples may include Twitter and Facebook) will be utilized to provide the public additional notice on the availability of the APR.

Copies of the Proposed APR will be made available through the following methods:

- Providing copies to any individuals that request a copy by contacting DED.

A 15-day public comment period will be provided in order to receive comments on the Proposed APR. The dates of the 15-day public comment period will be identified within the public notices and information that is distributed through news releases and email distributions.

**Final action on the Annual Performance Report**

All written comments provided during the Annual Performance Report process will be considered in preparing the Final Annual Performance Report (APR). A summary of the comments received and a response to those comments will be included in the Final APR. After the State considers any comments, and prepares the Final APR, the APR will be submitted to HUD, no later than September 30, 2015.

**Substantial Amendments**

DED reserves the right to make non-substantive changes to the Consolidated Plan, the Annual Action Plan, and Annual Performance Report without opening a public comment period. In some instances, program changes and public comments warrant an amendment to the Consolidated Plan or Annual Action Plan. A change to the Consolidated Plan or Annual Action Plan which constitutes a Substantial Amendment, must meet one or more of the following criteria:
• A substantial change in the described method of distribution of funds to local governments, non-profit organizations, or other eligible entities in order to carry out activities. A “substantial change” shall mean the movement between programs of more than 10 percent of the total allocation for a given Program Year’s CDBG allocation, or a major modification to any Program.

Elements of a “method of distribution” include:
• the application process for local governments, non-profits, or other eligible entities;
• the allocation among funding categories;
• grant size limits; and
• criteria selection.

• An addition or deletion of a Priority;

• An addition of an Objective that was not consistent with an existing priority; or

• The deletion of an Objective that was previously included.

Notification of the availability of the Proposed Substantial Amendment will be completed through the following actions:

• DED will publish a Public Notice that contains a summary of the Substantial Amendment in at least three (3) newspapers that have circulation in different regions of the state. The Public Notice will describe the contents and purpose of the Substantial Amendment and will also include a list of the locations where copies of the entire Substantial Amendment may be examined.

• DED will post the Public Notice, and provide a copy of the Proposed Substantial Amendment on the Department’s website.

• A news release announcing the availability of the Proposed Substantial Amendment will be sent to local news sources throughout the state.

• The news release, and information about the Public Notice, will be circulated to local governments; housing, economic, and community development organizations; and other interested individuals and groups.

• Social Media (examples may include Twitter and Facebook) will be utilized to provide the public additional notice on the availability of the Substantial Amendment.
Copies of the Proposed Substantial Amendment will be made available through the following methods:


- Providing copies to any individuals that request a copy by contacting DED.

A 30-day public comment period will be provided in order to receive comments on the Proposed Substantial Amendment. The dates of the 30-day public comment period will be identified within the public notices and information that is distributed through news releases and email distributions.

**Final action on the Substantial Amendment**

All written comments provided during the Substantial Amendment process will be considered in preparing the Final Substantial Amendment. A summary of the comments received and a response to those comments will be included in the Final Substantial Amendment. After the State considers any comments, and prepares the Final Substantial Amendment, the Substantial Amendment will be submitted to HUD.

**Changes in Federal Funding Level**

Any changes in federal funding levels after the Consolidated Plan or Annual Action Plan’s Proposed comment period has expired, and the resulting effect impacts the distribution of funds, will not be considered an amendment or a substantial amendment.

**Requirements for Local Governments**

Upon application for funding, local governments are required to submit a certification of a local citizen participation plan. Local citizen participation plans ensure that the units of local government are meeting the requirements of Title 24 of the Code of Federal Regulations Part 570.486. The local participation plans should include the following provisions at a minimum:

Local governments shall conduct a minimum of two (2) public hearings to be conducted with regard to any CDBG application. One hearing shall be conducted at the initiation of any such application and a second public hearing shall be held near the completion of any such funded activities to obtain citizen input, comments or opinions with regard to such application(s) and with regard to program or project performance.
Notices of public hearings to be conducted by the local government shall be published and posted within a reasonable period prior to such hearings. Notices for public hearings must identify each proposed project; project location, including target area boundaries, if any; proposed project activity; total project cost; and grant amount requested.

Public hearings must be held at times and places convenient for affected citizens, potential or actual beneficiaries, and including persons with disabilities. Public hearings must contain bilingual communications for non-English speaking residents when they will be affected by a proposal and reasonable advanced notification is given to the local government.

**Availability to the Public**

The Consolidated Plan, each Annual Action Plan, each Annual Performance Report, and any Substantial Amendments will be available to the public. These materials will be modified for individuals with disabilities and those with Limited English Proficiency upon request as needed. Copies of these documents may be obtained upon request from the Nebraska Department of Economic Development. Current program year documents will be available on the DED website at:


**Access to Records**

DED will provide citizens, public agencies and other interested parties with reasonable and timely access to information and records relating to the State’s Consolidated Plan and DED’s use of assistance under the mandated programs (CDBG, HOME, HTF, ESG, and HOPWA). Records will be available for the preceding five (5) years.

**Complaints**

DED will respond in writing to written citizen complaints about the Consolidated Plan, Annual Action Plan, Annual Performance Report, and Substantial Amendments. Citizen complaints should be submitted to the Nebraska Department of Economic Development. Complaints may also be received verbally, and by other means, as necessary where the Department determines that a citizen is not reasonably able to submit a written complaint due to a physical or intellectual impairment. In these instances, DED may convert these complaints into written form.

DED will respond to complaints within fifteen (15) working days, where practicable.