

# Action Plan

## Grantee: Nebraska

### Grant: B-19-DF-31-0001

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**LOCCS Authorized Amount:** \$ 108,938,000.00  
**Grant Award Amount:** \$ 108,938,000.00  
**Status:** Reviewed and Approved

**Estimated PI/RL Funds:**

**Total Budget:** \$ 108,938,000.00

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### Funding Sources

#### No Funding Sources Found

### Narratives

#### Disaster Damage:

After record low temperatures that created frost depths approximately two feet deep and ice on rivers and creeks in winter of 2018-2019, Winter Storm Ulmer, a bomb cyclone – or “winter hurricane,” a term given to a rapidly intensifying storm – roughly equivalent in power to a Category 2 hurricane, moved across Nebraska between March 12 and 15, 2019. Recorded wind gusts during the cyclone approached 80 mph in many parts of the state and contributed to blinding blizzard conditions that closed highways and stranded motorists. Many roads and bridges, and other infrastructure, were damaged such that they were “out of service” or impassable for a considerable amount of time, causing remarkable disruption.

The bomb cyclone also brought heavy snow, blizzard conditions, rainfall, and above-freezing temperatures into much of the interior of the US. This part of the country already had significant snowpack on the ground due to above-average precipitation during the 2018-2019 winter season. Nebraska experienced its worst flooding event in 50 years between March and July 2019. As temperatures warmed in April and May 2019, the heavy snow and excessive rainfall from the 2018-2019 winter season contributed to rapid melting of ice and snow, resulting in flooded rivers and ice jams that breached levees, damaged infrastructure, and destroyed thousands of homes and businesses. The eastern side of the state was particularly impacted by flooding, resulting in fatalities, evacuations, and search and rescue missions.

In many areas, the flood damage was exacerbated by thick river ice breaking off in an atypically severe manner. Bridges were washed away by flooding or rendered impassable due to accumulated ice chunks.

#### Recovery Needs:

Grantees who receive an allocation through the CDBG-DR program are required to conduct an Unmet Needs Assessment (UNA) to assist in the identification and prioritization of critical unmet needs following a disaster and to identify long-term recovery efforts that will mitigate against future disasters. For DR-4420, the State of Nebraska’s UNA identified \$269,043,934 in unmet need, specifically \$55,637,821 in unmet housing need, \$196,163,422 in unmet infrastructure need, and \$17,242,691 in economic revitalization need. Throughout the State, recovery efforts have been taken and continue to be initiated for public and private housing and infrastructure facilities. Local jurisdictions reported having completed repairs on homes that were damaged or destroyed as well as repairing infrastructure facilities. However, additional need remains. As a result of the UNA process, Nebraska will establish five programs (funding opportunities) to assist in its disaster recovery:

1. Infrastructure Match Program
2. Affordable Housing Construction Program
3. Homeowner Assistance Program



- 4. Risk Awareness Planning Program
- 5. Housing Resilience Planning Program

Nebraska's CDBG-DR program and funding opportunities are not designed or intended to create Program Income nor establish revolving loan funds (RLFs).

**Low- and Moderate-Income (LMI) & Vulnerable Populations:** Nebraska will prioritize activities under the housing programs that benefit LMI households, persons experiencing homelessness, and individuals requiring supportive housing, as identified in 24 CFR 91.315(e).

**Prioritization of vulnerable populations aligns with applicable Fair Housing requirements.**

**Most Impacted and Distressed (MID) Areas:** HUD requires that 80% of CDBG-DR funds be allocated and spent in HUD-defined MID areas. HUD originally identified the MID areas as being the entirety of Sarpy County, zip code 68025 (Fremont, Inglewood, and Woodcliff) in Dodge County, and zip codes 68064 and 68069 in Douglas County (Valley and Leshara). Based on the UNA, Nebraska expanded the HUD-defined MID to include all of Dodge County and Douglas County. As a result, Dodge, Douglas, and Sarpy counties will be the target for 80% of available CDBG-DR funding.

**Infrastructure Needs:** As the UNA and HUD's early assessments both indicate, DR-4420 generated catastrophic impacts to infrastructure, resulting in significantly higher losses in that category than economic and housing needs. Infrastructure damage was widespread, with 84 out of 93 counties impacted, reporting damage to roads, bridges, levees, dams and many other critical infrastructure facilities. To address the extensive infrastructure needs within the state, the state is prioritizing CDBG-DR funding under DR-4420 for infrastructure recovery.

**Housing Needs:** To determine how many housing units would require funding through the CDBG-DR program, DED conducted a data analysis to review the total number of homes served through existing State housing programs. DED estimated the total remaining unmet need in both the HUD MID and state MID areas to be 252 housing units.

## Project Summary

Project #	Project Title	Grantee Activity #	Activity Title	Grantee Program
9999	Restricted Balance	<i>No activities in this project</i>		
DR-19-AD	Administration	DR-19-AD-000	DR-19-AD-Administration	
DR-19-AHC	Affordable Housing Construction	<i>No activities in this project</i>		
DR-19-HAP	Homeowner Assistance Program	<i>No activities in this project</i>		
DR-19-HRP	Housing Resilience Planning	<i>No activities in this project</i>		
DR-19-IMP	Infrastructure Match Program	<i>No activities in this project</i>		
DR-19-RAP	Risk Awareness Planning Program	DR-19-RAP-000	DR-19-RAP-Planning	



# Activities

**Project # /** DR-19-AD / Administration

**Grantee Activity Number:** DR-19-AD-000

**Activity Title:** DR-19-AD-Administration

**Activity Type:**

Administration

**Project Number:**

DR-19-AD

**Projected Start Date:**

07/07/2021

**Project Draw Block by HUD:**

Not Blocked

**Activity Draw Block by HUD:**

Not Blocked

**Block Drawdown By Grantee:**

Not Blocked

**National Objective:**

Not Applicable (for Planning/Administration or Unprogrammed Funds only)

**Benefit Report Type:**

NA

**Activity Status:**

Under Way

**Project Title:**

Administration

**Projected End Date:**

07/07/2027

**Project Draw Block Date by HUD:**

**Activity Draw Block Date by HUD:**

07/08/2027 by Steven Edwards

**Total Budget:** \$ 5,446,900.00

**Most Impacted and Distressed Budget:** \$ 4,357,520.00

**Other Funds:** \$ 0.00

**Total Funds:** \$ 5,446,900.00

**Proposed budgets for organizations carrying out Activity:**

**Responsible Organization**

Nebraska Department of Economic Development1

**Organization Type**

Unknown

**Proposed Budget**

\$ 5,446,900.00

**Location Description:**

**Activity Description:**

This activity is to cover the state administrative cost of running the CDBG-DR Program, specifically the infrastructure, housing, and planning programs in Nebraska to provide assistance to Nebraska communities recovering from Winter Storm Ulmer (DR-4420). The state administrative costs will not exceed five percent (5%) of the total allocation. DED anticipates retaining the full 5% allocated for administrative costs associated with



the CDBG-DR for purposes of oversight, management, and reporting. Any necessary changes will be reflected in Action Plan amendments.

**Environmental Assessment:**

**Environmental Reviews:** None

**Activity Attributes:** None

**Activity Supporting Documents:** None

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**Project # / DR-19-RAP / Risk Awareness Planning Program**



**Grantee Activity Number: DR-19-RAP-000**  
**Activity Title: DR-19-RAP-Planning**

**Activity Type:**

Planning

**Project Number:**

DR-19-RAP

**Projected Start Date:**

07/07/2021

**Project Draw Block by HUD:**

Not Blocked

**Activity Draw Block by HUD:**

Not Blocked

**Block Drawdown By Grantee:**

Not Blocked

**National Objective:**

Not Applicable (for Planning/Administration or Unprogrammed Funds only)

**Benefit Report Type:**

NA

**Proposed Accomplishments**

# of community engagement meetings/events

# of Plans or Planning Products

Activity funds eligible for DREF (Ike Only)

**Total**

4

1

**Proposed budgets for organizations carrying out Activity:**

**Responsible Organization**

Nebraska Department of Economic Development1

**Organization Type**

Unknown

**Proposed Budget**

\$ 750,000.00

**Location Description:**

The Risk Awareness Planning Program will target counties that received a disaster declaration under DR-4420.

**Activity Description:**

The Risk Awareness Planning Program will utilize CDBG-DR funding to reduce risk to private levee failure. The Program will target counties that received a disaster declaration under DR-4420 and focus on flood hazard vulnerabilities that led to flood damage under DR-4420. The Program will educate individuals on the risk associated with private levees as water control infrastructure and provide alternative flood mitigation options to promote resilience. The Nebraska Department of Economic Development, in partnership with the Nebraska Department of Natural Resources, will allocate CDBG-DR funds to support developing an outreach plan for risk



communication and consultation on alternative mitigation activities.

**Environmental Assessment:**

**Environmental Reviews:** None

**Activity Attributes:** None

**Activity Supporting Documents:** None

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**Action Plan History**

**Version**

B-19-DF-31-0001 AP#1

**Date**

08/10/2021

